# WISCONSIN DEPARTMENT OF SAFETY AND PROFESSIONAL SERVICES



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# STATE OF WISCONSIN BEFORE THE MEDICAL EXAMINING BOARD

IN THE MATTER OF

DISCIPLINARY PROCEEDINGS AGAINST

FINAL DECISION AND ORDER

PAUL D. GINKEL, M.D. RESPONDENT.

0005226

Division of Legal Services and Compliance Case No. 15 MED 336

The parties to this action for the purposes of Wis. Stat. § 227.53, are:

Paul D. Ginkel, M.D. 9009 N. White Lane #202 Bayside, WI 53217

Wisconsin Medical Examining Board P.O. Box 8366 Madison, WI 53708-8366

Division of Legal Services and Compliance Department of Safety and Professional Services P.O. Box 7190 Madison, WI 53707-7190

The parties in this matter agree to the terms and conditions of the attached Stipulation as the final disposition of this matter, subject to the approval of the Medical Examining Board (Board). The Board has reviewed this Stipulation and considers it acceptable.

Accordingly, the Board in this matter adopts the attached Stipulation and makes the following Findings of Fact, Conclusions of Law and Order.

## **FINDINGS OF FACT**

- 1. Respondent Paul D. Ginkel, M.D. (DOB September 26, 1958), is licensed in the state of Wisconsin to practice medicine and surgery, having license number 46353-20, first issued on December 17, 2003, with registration current through October 31, 2017. Respondent's most recent address on file with the Wisconsin Department of Safety and Professional Services (Department) is 9009 N. White Lane #202, Bayside, Wisconsin 53217.
- 2. In May 2013, Respondent applied for admittance to the Department's Professional Assistance Procedure (PAP), pursuant to which he signed an Agreement for Participation (PAP Agreement) dated May 31, 2013. He was admitted to PAP effective June 1, 2013.

- 3. As part of the PAP Agreement, Respondent signed a "Statement of Facts," which is incorporated by reference. By signing the Statement of Facts, Respondent agreed that termination from PAP program constitutes a sufficient basis for disciplinary action by the Wisconsin Medical Examining Board.
- 4. On or about September 24, 2015, Respondent was notified by letter that he was terminated from the PAP program based upon his repeated failures to comply with the terms and conditions of the PAP Agreement.
- 5. In resolution of this matter, Respondent consents to the entry of the following Conclusions of Law and Order.

## CONCLUSIONS OF LAW

- 1. The Wisconsin Medical Examining Board has jurisdiction to act in this matter pursuant to Wis. Stat. § 448.02(3), and is authorized to enter into the attached Stipulation pursuant to Wis. Stat. § 227.44(5).
- 2. By the conduct described in the Findings of Fact, Respondent Paul D. Ginkel, M.D., engaged in unprofessional conduct as defined by Wis. Admin. Code § Med 10.03(2)(a) by practicing or attempting to practice under any license when unable or unwilling to do so with reasonable skill and safety.
- 3. As a result of the above conduct, Paul D. Ginkel, M.D., is subject to discipline pursuant to Wis. Stat. § 448.02(3).

## **ORDER**

IT IS ORDERED, that the attached Stipulation is accepted.

IT IS FURTHER ORDERED, effective the date of this Order:

## **SUSPENSION**

- A.1. The license of Paul D. Ginkel, M.D., to practice as a physician in the state of Wisconsin is SUSPENDED for an indefinite period.
- A.2 Respondent shall mail or physically deliver all indicia of Wisconsin licensure to practice as a physician to the Department Monitor within 14 days of the effective date of this Order. Limited credentials can be printed from the Department of Safety and Professional Services website at http://dsps.wi.gov/.
- A.3. Upon a showing by Respondent of continuous, successful compliance for a period of at least five (5) years with the terms of this Order, including at least 600 hours of active practice for every year the suspension is stayed, the Board may grant a petition by the Respondent under paragraph D.8. for return of full Wisconsin licensure. The Board may, on its own motion or at the request of the Department Monitor, grant full Wisconsin licensure at any time. At the Board's discretion, the 5-year period may be started anew for every substantial or repeated violation of any provision of Sections C or D of this Order.

#### STAY OF SUSPENSION

- B.1. The suspension shall be stayed upon Respondent providing sufficient proof, as determined by the Board or its designee, that Respondent is in compliance with the provisions of Sections C and D of this Order, and that Respondent's Treater is of the opinion that Respondent is able to safely practice medicine and surgery under the restrictions of this Order.
- B.2. The Board or its designee may, without hearing, remove the stay upon receipt of information that Respondent is in substantial or repeated violation of any provision of Sections C or D of this Order. A substantial violation includes, but is not limited to, a positive drug or alcohol screen. A repeated violation is defined as the multiple violation of the same provision or violation of more than one provision. The Board or its designee may, in conjunction with any removal of any stay, prohibit the Respondent for a specified period of time from seeking a reinstatement of the stay under paragraph B.4.
- B.3. The suspension shall be reinstated immediately upon notice of the removal of the stay being provided to Respondent either by:
  - (a) Mailing to Respondent's last-known address provided to the Department of Safety and Professional Services pursuant to Wis. Stat. § 440.11; or
  - (b) Actual notice to Respondent or Respondent's attorney.
- B.4. The Board or its designee may reinstate the stay if provided with sufficient information that Respondent is in compliance with the Order, and that it is appropriate for the stay to be reinstated. Whether to reinstate the stay shall be wholly in the discretion of the Board or its designee.
- B.5. If Respondent requests a hearing on the removal of the stay, a hearing shall be held using the procedures set forth in Wis. Admin. Code ch. SPS 2. The hearing shall be held in a timely manner with the evidentiary portion of the hearing being completed within 60 days of receipt of Respondent's request, unless waived by Respondent. Requesting a hearing does not stay the suspension during the pendency of the hearing process.

## **CONDITIONS AND LIMITATIONS**

The license of Paul D. Ginkel, M.D., to practice medicine and surgery in the state of Wisconsin (No. 46353-20) is LIMITED/RESTRICTED pursuant to Wis. Stat. § 448.02(3)(e), as follows:

# Treatment Required

#### Mental Health Treatment

- C.1. For a period of at least two (2) years from the date of this Order, Respondent shall continue with, and fully participate in, psychiatric and psychological treatment with an approved psychiatrist and/or psychologist (Provider(s)) to address the specific treatment goals related to his mental health diagnoses so that Respondent maintains his fitness to practice medicine and surgery. This limitation includes the following:
  - (a) Respondent's current treating Provider(s), as reflected in the records maintained by the Department Monitor, is/are pre-approved providers for purposes of this Order.

- (b) Respondent shall provide to his Provider(s) a copy of this Final Decision and Order and all other subsequent Orders.
- (c) Respondent shall participate in psychotherapy at least two (2) times per month for the first six (6) months, and then at least once per month, thereafter, or as otherwise directed by the Provider(s) until the Provider(s) notifies/notify the Board that Respondent has met the goals of therapy.
- (d) Respondent shall comply with all recommendations of the Provider(s) for inpatient or outpatient treatment or both, and shall comply with all aspects of the treatment program, including medication, as recommended by the Provider(s).
- (e) All costs associated with treatment shall be the responsibility of the Respondent or his insurer.
- (f) The Provider(s) shall submit formal written reports to the Board or its designee, every three (3) months, with the first report due three (3) months from the date of this Order, or as otherwise directed by the Department Monitor. The reports shall indicate whether Respondent has continued to follow treatment recommendations made by Provider(s) and shall assess Respondent's progress in treatment.
- C.2. In the event a Provider is unable or unwilling to continue treating Respondent, Respondent shall, within 30 days of being notified that the Provider will discontinue services, identify another Provider to provide those services and request pre-approval by the Board or its designee.
- C.3. Respondent shall provide and keep on file with his approved Provider(s) and all treatment facilities, current releases which comply with state and federal laws authoring release of all of his medical and treatment records and reports to the Board or its designee, and permit his Providers to disclose and discuss the progress of Respondent's treatment and rehabilitation with the Board or its designee.
- C.4. After two (2) years from the date of this Order, Respondent may petition the Board for modification or termination of the limitations pertaining to mental health treatment. Any such petition shall include a statement from Provider(s) that Respondent has met specified treatment goals, that there is no longer a need for Respondent to continue in treatment, or to continue in treatment as ordered, and the basis for the conclusion. The Board may grant or deny the petition in its discretion, or may modify the Order as it deems necessary to ensure Respondent's continued safe and competent practice.

## Drug and Alcohol Treatment

- C.5. Respondent shall enter into, and shall continue, drug and alcohol treatment with a treater acceptable to the Board or its designee ("Treater"). Respondent shall participate in, cooperate with, and follow all treatment recommended by Treater.
- C.6. Respondent shall immediately provide Treater with a copy of this Final Decision and Order and all other subsequent orders.
- C.7. Treater shall be responsible for coordinating Respondent's rehabilitation and treatment as required under the terms of this Order, and shall immediately report any relapse, violation of any of the terms and conditions of this Order, and any suspected unprofessional conduct, to the Department Monitor (See D.1.). If Treater is unable or unwilling to serve

- as required by this Order, Respondent shall immediately seek approval of a successor Treater by the Board or its designee.
- C.8. The rehabilitation program shall include individual and/or group therapy sessions at a frequency to be determined by Treater. Therapy may end only with the approval of the Board or its designee, after receiving a petition for modification as required by D.4.
- C.9. Treater shall submit formal written reports to the Department Monitor on a quarterly basis, as directed by the Department Monitor. These reports shall assess Respondent's progress in drug and alcohol treatment. Treater shall report immediately to the Department Monitor any violation or suspected violation of this Order.

#### Releases

C.10. Respondent shall provide and keep on file with Treater, all treatment facilities and personnel, laboratories and collection sites current releases complying with state and federal laws. The releases shall allow the Board, its designee, and any employee of the Department of Safety and Professional Services, Division of Legal Services and Compliance to: (a) obtain all specimen screen results and patient health care and treatment records and reports, and (b) discuss the progress of Respondent's treatment and rehabilitation with Treater and treatment facilities and personnel, laboratories and collection sites. Copies of these releases shall immediately be filed with the Department Monitor.

# AA/NA Meetings

C.11. Respondent shall attend Narcotics Anonymous and/or Alcoholics Anonymous meetings or an equivalent program for recovering professionals, at the frequency recommended by Treater, but no less than twice per week. Respondent's attendance at such meetings shall be verified and reported quarterly to Treater and the Department Monitor.

## Sobriety

- C.12. Respondent shall abstain from all personal use of alcohol.
- C.13. Respondent shall abstain from all personal use of controlled substances as defined in Wis. Stat. § 961.01(4), except when prescribed, dispensed or administered by a practitioner for a legitimate medical condition. Respondent shall disclose Respondent's drug and alcohol history and the existence and nature of this Order to the practitioner prior to the practitioner ordering the controlled substance. Respondent shall at the time the controlled substance is ordered immediately sign a release in compliance with state and federal laws authorizing the practitioner to discuss Respondent's treatment with, and provide copies of treatment records to, Treater and the Board or its designee. Copies of these releases shall immediately be filed with the Department Monitor.
- C.14. Respondent shall abstain from all use of over-the-counter medications or other substances (including but not limited to natural substances such as poppy seeds) which may mask consumption of controlled substances or of alcohol, create false positive screening results, or interfere with Respondent's treatment and rehabilitation. It is Respondent's responsibility to educate himself about the medications and substances which may violate this paragraph, and to avoid those medications and substances.
- C.15. Respondent shall report to Treater and the Department Monitor all prescription medications and drugs taken by Respondent. Reports must be received within 24 hours

- of ingestion or administration of the medication or drug, and shall identify the person or persons who prescribed, dispensed, administered or ordered said medications or drugs. Each time the prescription is filled or refilled, Respondent shall immediately arrange for the prescriber or pharmacy to fax and mail copies of all prescriptions to the Department Monitor.
- C.16. Respondent shall provide the Department Monitor with a list of over-the-counter medications and drugs that they may take from time to time. Over-the-counter medications and drugs that mask the consumption of controlled substances or of alcohol, create false positive screening results, or interfere with Respondent's treatment and rehabilitation, shall not be taken unless ordered by a physician and approved by Treater, in which case the drug must be reported as described in paragraph C.11.

### Drug and Alcohol Screens

- C.17. Respondent shall enroll and begin participation in a drug and alcohol monitoring program which is approved by the Department ("Approved Program"). For purposes of this Agreement, concurrent monitoring through the SoberLink may be utilized with breath samples to be taken at such times and frequency as determined by Respondent's treatment provider(s).
- C.18. At the time Respondent enrolls in the Approved Program, Respondent shall review all of the rules and procedures made available by the Approved Program. Failure to comply with all requirements for participation in drug and alcohol monitoring established by the Approved Program is a substantial violation of this Order. The requirements shall include:
  - (a) Contact with the Approved Program as directed on a daily basis, including vacations, weekends and holidays.
  - (b) Production of a urine, blood, sweat, fingernail, hair, saliva or other specimen at a collection site designated by the Approved Program within five (5) hours of notification of a test.
- C.19. The Approved Program shall require the testing of specimens at a frequency of not less than 25 times per year (including one hair test) for the first year of this Order. After the first year, Respondent may petition the Board on an annual basis for a modification of the frequency of tests. The board may adjust the frequency of testing on its own initiative at any time.
- C.20. If any urine, blood, sweat, fingernail, hair, saliva or other specimen is positive or suspected positive for any controlled substances or alcohol, Respondent shall promptly submit to additional tests or examinations as the Board or its designee shall determine to be appropriate to clarify or confirm the positive or suspected positive test results.
- C.21. In addition to any requirement of the Approved Program, the Board or its designee may require Respondent to do any or all of the following: (a) submit additional specimens;(b) furnish any specimen in a directly witnessed manner; or (c) submit specimens on a more frequent basis.
- C.22. All confirmed positive test results shall be presumed to be valid. Respondent must prove by a preponderance of the evidence an error in collection, testing, fault in the chain of custody or other valid defense.

C.23. The Approved Program shall submit information and reports to the Department Monitor as directed.

## **MISCELLANEOUS**

#### Department Monitor

D.1. Any requests, petitions, reports and other information required by this Order shall be mailed, e-mailed, faxed or delivered to:

Department Monitor
Wisconsin Department of Safety and Professional Services
Division of Legal Services and Compliance
1400 East Washington Ave.
P.O. Box 7190
Madison, WI 53707-7190
Fax: (608) 266-2264
Telephone: (608) 267-3817

DSPSMonitoring@wisconsin.gov

## Required Reporting by Respondent

- D.2. Respondent shall furnish a copy of this Order to all present employers immediately upon issuance of this Order, to any hospital at which he has privileges or at which he applies for privileges, and to any prospective employer when Respondent applies for employment as a health care provider. EMPLOYERS WHO ARE DEA REGISTRANTS ARE INFORMED THAT IF RESPONDENT HAS BEEN CONVICTED OF ANY FELONY RELATING TO CONTROLLED SUBSTANCES, THE EMPLOYER MUST RECEIVE A WAIVER OF 21 CFR §1301.76 UNDER 21 CFR §1307.03 BEFORE EMPLOYING RESPONDENT.
- D.3. Respondent shall report to the Board any change of employment status, residence, address or telephone number within five (5) days of the date of a change.
- D.4. Respondent is responsible for compliance with all of the terms and conditions of this Order, including the timely submission of reports by others. Respondent shall promptly notify the Department Monitor of any failures of the Treater, treatment facility, Approved Program or collection sites to conform to the terms and conditions of this Order. Respondent shall promptly notify the Department Monitor of any violations of any of the terms and conditions of this Order by Respondent.
- D.5. Every three (3) months the Respondent shall notify the Department Monitor of the Respondent's compliance with the terms and conditions of the Order.

## Change of Treater or Approved Program by Board

D.6. If the Board or its designee determines the Treater or Approved Program has performed inadequately or has failed to satisfy the terms and conditions of this Order, the Board or its designee may direct that Respondent continue treatment and rehabilitation under the direction of another Treater or Approved Program.

## Petitions for Modification of Limitations or Termination of Order

D.7. Respondent may petition the Board on an annual basis for modification of the terms of this Order, however no such petition for modification shall occur earlier than one year

from the date of the initial stay of the suspension. Any petition for modification shall be accompanied by a written recommendation from Respondent's Treater expressly supporting the specific modifications sought. Denial of a petition in whole or in part shall not be considered a denial of a license within the meaning of Wis. Stat. § 227.01(3)(a), and Respondent shall not have a right to any further hearings or proceedings on the denial.

D.8. Respondent may petition the Board for termination of this Order any time after five (5) years from the date of the initial stay of the suspension. However, no petition for termination shall be considered without a showing of continuous, successful compliance with the terms of the Order, for at least five (5) years.

# Costs of Compliance

D.9. Respondent shall be responsible for all costs and expenses incurred in conjunction with the monitoring, screening, mentoring and any other expenses associated with compliance with the terms of this Order. Being dropped from a program for non-payment is a violation of this Order.

# Costs of Proceeding

D.10. Respondent shall pay costs of \$972.00 to the Department of Safety and Professional Services, within 120 days of this Order. Payment shall be directed to the attention of the Department Monitor at the address in paragraph D.1., above. In the event Respondent fails to timely submit any payment of costs, the Respondent's license to practice medicine and surgery in Wisconsin (No. 46353-20) may, in the discretion of the Board or its designee, be SUSPENDED, without further notice or hearing, until Respondent has complied with the terms of this Order.

#### Additional Discipline

D.11. In addition to any other action authorized by this Order or law, violation of any term of this Order may be the basis for a separate disciplinary action pursuant to Wis. Stat. § 448.02.

WISCONSIN MEDICAL EXAMINING BOARD

by:

Member of the Board

Date

# STATE OF WISCONSIN BEFORE THE MEDICAL EXAMINING BOARD

IN THE MATTER OF DISCIPLINARY PROCEEDINGS AGAINST

STIPULATION

PAUL D. GINKEL, M.D., RESPONDENT.

0005226

Division of Legal Services and Compliance Case No. 15 MED 336

Respondent Paul D. Ginkel, M.D., and the Division of Legal Services and Compliance, Department of Safety and Professional Services stipulate as follows:

- 1. This Stipulation is entered into as a result of a pending investigation by the Division of Legal Services and Compliance. Respondent consents to the resolution of this investigation by Stipulation.
- 2. Respondent understands that by signing this Stipulation, Respondent voluntarily and knowingly waives the following rights:
  - the right to a hearing on the allegations against Respondent, at which time the State
    has the burden of proving those allegations by a preponderance of the evidence;
  - the right to confront and cross-examine the witnesses against Respondent;
  - the right to call witnesses on Respondent's behalf and to compel their attendance by subpoena;
  - · the right to testify on Respondent's own behalf;
  - the right to file objections to any proposed decision and to present briefs or oral arguments to the officials who are to render the final decision;
  - the right to petition for rehearing; and
  - all other applicable rights afforded to Respondent under the United States Constitution, the Wisconsin Constitution, the Wisconsin Statutes, the Wisconsin Administrative Code, and other provisions of state or federal law.
- 3. Respondent is aware of Respondent's right to seek legal representation and has retained Attorney Patrick J. Knight as counsel prior to signing this Stipulation.
- 4. Respondent agrees to the adoption of the attached Final Decision and Order by the Wisconsin Medical Examining Board (Board). The parties to the Stipulation consent to the entry of the attached Final Decision and Order without further notice, pleading, appearance or consent of the parties. Respondent waives all rights to any appeal of the Board's order, if adopted in the form as attached.
- 5. If the terms of this Stipulation are not acceptable to the Board, the parties shall not be bound by the contents of this Stipulation, and the matter shall then be returned to the

Division of Legal Services and Compliance for further proceedings. In the event that the Stipulation is not accepted by the Board, the parties agree not to contend that the Board has been prejudiced or biased in any manner by the consideration of this attempted resolution.

- 6. The parties to this Stipulation agree that the attorney or other agent for the Division of Legal Services and Compliance and any member of the Board ever assigned as an advisor in this investigation may appear before the Board in open or closed session, without the presence of Respondent, for purposes of speaking in support of this agreement and answering questions that any member of the Board may have in connection with deliberations on the Stipulation. Additionally, any such advisor may vote on whether the Board should accept this Stipulation and issue the attached Final Decision and Order.
- 7. Respondent is informed that should the Board adopt this Stipulation, the Board's Final Decision and Order is public record and will be published in accordance with standard Department procedure.

8. The Division of Legal Services and Compliance joins Respondent in recommending the Board adopt this Stipulation and issue the attached Final Decision and Order.

Paul D. Ginkel, M.D., Respondent

816 South 4th Street Milwaukee, WI 53204 License No. 46353-20

Patrick J. Knight, Respondent Attorney Gimbel, Reilly, Guerin & Brown LLP

330 East Kilbourn Avenue, Šuite 1170

Milwaukee, WI 53202

Yolanda Y. McGowan, Prosecuting Attorney Division of Legal Services and Compliance

P.O. Box 7190

Madison, WI 53707-7190

3/14/17 Date

3/14//. / Date